# STATE OF CONNECTICUT

### **House of Representatives**

General Assembly

File No. 379

February Session, 2022

Substitute House Bill No. 5248

House of Representatives, April 11, 2022

The Committee on Labor and Public Employees reported through REP. PORTER of the 94th Dist., Chairperson of the Committee on the part of the House, that the substitute bill ought to pass.

## AN ACT CONCERNING COLLATERAL CONSEQUENCES OF CRIMINAL CONVICTIONS ON OCCUPATIONAL LICENSING.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (a) of section 19a-14 of the 2022 supplement to
- 2 the general statutes is repealed and the following is substituted in lieu
- 3 thereof (*Effective October 1, 2022*):
- 4 (a) The Department of Public Health shall have the following powers
- 5 and duties with regard to the boards and commissions listed in
- 6 subsection (b) of this section which are within the Department of Public
- 7 Health. The department shall:
- 8 (1) Control the allocation, disbursement and budgeting of funds
- 9 appropriated to the department for the operation of the boards and
- 10 commissions;
- 11 (2) Employ and assign such personnel as the commissioner deems
- 12 necessary for the performance of the functions of the boards and
- 13 commissions:
- 14 (3) Perform all management functions including purchasing,

15 bookkeeping, accounting, payroll, secretarial, clerical and routine 16 housekeeping functions;

- (4) Adopt, with the advice and assistance of the appropriate board or commission, and in accordance with chapter 54, any regulations which are consistent with protecting the public health and safety and which are necessary to implement the purposes of this chapter and chapters 368v, 369 to 375, inclusive, 378 to 381, inclusive, 383 to 388, inclusive, 398 and 399;
- 23 (5) Develop and perform all administrative functions necessary to 24 process applications for licenses and certificates;
  - (6) Determine the eligibility of all applicants for permits, licensure, certification or registration, based upon compliance with the general statutes and administrative regulations. The department may deny the eligibility of an applicant for a permit or for licensure by examination, endorsement, reciprocity or for reinstatement of a license voided pursuant to subsection (f) of section 19a-88, voluntarily surrendered or, by agreement, not renewed or reinstated pursuant to subsection (d) of section 19a-17, as amended by this act, or may issue a license pursuant to a consent order containing conditions that must be met by the applicant if the department determines that the applicant:
  - (A) Has failed to comply with the general statutes and administrative regulations governing the applicant's profession;
  - (B) [Except] Has been found guilty or convicted as a result of an act which constitutes a felony under (i) the laws of this state, (ii) federal law, or (iii) the laws of another jurisdiction and which, if committed within this state, would have constituted a felony under the laws of this state, except any applicant for licensure as a barber under chapter 386, [or] a hairdresser and cosmetician under chapter 387 [, has been found guilty or convicted as a result of an act which constitutes a felony under (i) the laws of this state, (ii) federal law or (iii) the laws of another jurisdiction and which, if committed within this state, would have constituted a felony under the laws of this state] or an embalmer and funeral director

47 <u>under chapter 385</u>;

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- 48 (C) Is subject to a pending disciplinary action or unresolved 49 complaint before the duly authorized professional disciplinary agency 50 of any state, the District of Columbia, a United States possession or 51 territory, or a foreign jurisdiction;
  - (D) Has been subject to disciplinary action similar to an action specified in subsection (a) of section 19a-17, as amended by this act, by a duly authorized professional disciplinary agency of any state, the District of Columbia, a United States possession or territory, or a foreign jurisdiction;
- 57 (E) Has committed an act which, if the applicant were licensed, would 58 not conform to the accepted standards of practice of the profession, 59 including, but not limited to, incompetence, negligence, fraud or deceit; 60 illegal conduct; procuring or attempting to procure a license, certificate 61 or registration by fraud or deceit; or engaging in, aiding or abetting 62 unlicensed practice of a regulated profession, provided the 63 commissioner, or the commissioner's designee, gives notice and holds a 64 hearing, in accordance with the provisions of chapter 54, prior to 65 denying an application for a permit or a license based on this 66 subparagraph; or
  - (F) Has a condition which would interfere with the practice of the applicant's profession, including, but not limited to, physical illness or loss of skill or deterioration due to the aging process, emotional disorder or mental illness, abuse or excessive use of drugs or alcohol, provided the commissioner, or the commissioner's designee, gives notice and holds a hearing in accordance with the provisions of chapter 54, prior to denying an application for a permit or a license based on this subparagraph;
- 75 (7) Administer licensing examinations under the supervision of the appropriate board or commission;
- 77 (8) Develop and perform all administrative functions necessary to

78 process complaints against persons licensed by the department;

(9) Consent to the approval or disapproval by the appropriate boards or commissions of schools at which educational requirements shall be met:

- (10) Conduct any necessary review, inspection or investigation regarding qualifications of applicants for licenses or certificates, possible violations of statutes or regulations, and disciplinary matters. In connection with any investigation, the Commissioner of Public Health or the commissioner's authorized agent may administer oaths, issue subpoenas, compel testimony and order the production of books, records and documents. If any person refuses to appear, to testify or to produce any book, record or document when so ordered, a judge of the Superior Court may make such order as may be appropriate to aid in the enforcement of this section;
- (11) Conduct any necessary investigation and follow-up in connection with complaints regarding persons subject to regulation or licensing by the department. In connection with any such investigation, the department may restrict, suspend or otherwise limit the license or permit of any person subject to regulation or licensing by the department pursuant to an interim consent order entered during the pendency of such investigation;
  - (12) With respect to any complaint filed with the department on or after October 1, 2010, alleging incompetence, negligence, fraud or deceit by a person subject to regulation or licensing by any board or commission described in subdivision (1) to (8), inclusive, (12) to (14), inclusive, or subdivision (16) of subsection (b) of this section:
  - (A) Upon request of the person who filed the complaint, provide such person with information on the status of the complaint;
  - (B) Upon request of the person who filed the complaint, provide such person with an opportunity to review, at the department, records compiled as of the date of the request pursuant to any investigation of

the complaint, including, but not limited to, the respondent's written response to the complaint, except that such person shall not be entitled to copy such records and the department (i) shall not disclose (I) information concerning a health care professional's referral to, participation in or completion of an assistance program in accordance with sections 19a-12a and 19a-12b, that is confidential pursuant to section 19a-12a, (II) information not related to such person's specific complaint, including, but not limited to, information concerning patients other than such person, or (III) personnel or medical records and similar files the disclosure of which would constitute an invasion of personal privacy pursuant to section 1-210, except for such records or similar files solely related to such person; (ii) shall not be required to disclose any other information that is otherwise confidential pursuant to federal law or state statute, except for information solely related to such person; and (iii) may require up to ten business days written notice prior to providing such opportunity for review;

- (C) Prior to resolving the complaint with a consent order, provide the person who filed the complaint with not less than ten business days to submit a written statement as to whether such person objects to resolving the complaint with a consent order;
- (D) If a hearing is held with respect to such complaint after a finding of probable cause, provide the person who filed the complaint with a copy of the notice of hearing issued pursuant to section 4-177, which shall include information concerning the opportunity to present oral or written statements pursuant to subsection (b) of section 4-177c; and
- 134 (E) Notify the person who filed the complaint of the final disposition 135 of such complaint not later than seven business days after such final 136 disposition;
- 137 (13) Perform any other function necessary to the effective operation 138 of a board or commission and not specifically vested by statute in the 139 board or commission;
- 140 (14) Contract with a third party, if the commissioner deems

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141 necessary, to administer licensing examinations and perform all

- 142 attendant administrative functions in connection with such
- 143 examination; and
- 144 (15) With respect to any investigation of a person subject to
- regulation, licensing or certification by the department and in any
- 146 disciplinary proceeding regarding such person, except as required by
- 147 federal law:
- (A) Not be denied access to or use of copies of patient medical records
- on the grounds that privilege or confidentiality applies to such records;
- 150 and
- (B) Not further disclose patient medical records received pursuant to
- the provisions of this subdivision or personnel records received during
- the course of the investigation. Patient records received pursuant to this
- 154 subdivision or personnel records received during the course of the
- investigation shall not be subject to disclosure under section 1-210.
- Sec. 2. Subsection (a) of section 19a-17 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective October*
- 158 1, 2022):
- (a) Each board or commission established under chapters 369 to 376,
- inclusive, 378 to 381, inclusive, and 383 to 388, inclusive, and the
- 161 Department of Public Health with respect to professions under its
- 162 jurisdiction that have no board or commission may take any of the
- 163 following actions, singly or in combination, based on conduct that
- occurred prior or subsequent to the issuance of a permit or a license
- upon finding the existence of good cause:
- 166 (1) Revoke a practitioner's license or permit;
- 167 (2) Suspend a practitioner's license or permit;
- 168 (3) Censure a practitioner or permittee;
- 169 (4) Issue a letter of reprimand to a practitioner or permittee;

170 (5) Restrict or otherwise limit practice to those areas prescribed by the 171 board, commission or department;

- 172 (6) Place a practitioner or permittee on probationary status and 173 require the practitioner or permittee to:
- 174 (A) Report regularly to such board, commission or department upon 175 the matters which are the basis of probation;
- 176 (B) Limit practice to those areas prescribed by such board, 177 commission or department;
- 178 (C) Continue or renew professional education until a satisfactory 179 degree of skill has been attained in those areas which are the basis for 180 the probation;
- 181 (7) Assess a civil penalty of up to twenty-five thousand dollars;
- 182 (8) In those cases involving persons or entities licensed or certified 183 pursuant to sections 20-341d, 20-435, 20-436, 20-437, 20-438, 20-475 and 184 20-476, require that restitution be made to an injured property owner; 185 or
- 186 (9) Summarily take any action specified in this subsection against a 187 practitioner's license or permit upon receipt of proof that such 188 practitioner has been:
- 189 (A) Found guilty or convicted as a result of an act which constitutes 190 a felony under (i) the laws of this state, (ii) federal law, or (iii) the laws 191 of another jurisdiction and which, if committed within this state, would 192 have constituted a felony under the laws of this state, except for a 193 practitioner who is a social worker under chapter 383b, an art therapist 194 under chapter 383g, a dietitian-nutritionist under chapter 384b, an 195 embalmer or funeral director under chapter 385, a barber under chapter 196 386, a hairdresser, cosmetician, esthetician, eyelash technician or nail 197 technician under chapter 387; or
- 198 (B) Subject to disciplinary action similar to that specified in this

subsection by a duly authorized professional agency of any state, the federal government, the District of Columbia, a United States possession or territory or a foreign jurisdiction. The applicable board or commission, or the department shall promptly notify the practitioner or permittee that his license or permit has been summarily acted upon pursuant to this subsection and shall institute formal proceedings for revocation within ninety days after such notification.

Sec. 3. Section 20-195p of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The commissioner may take any action set forth in section 19a-17, as amended by this act, if the license holder fails to conform to the accepted standards of the social work profession, including, but not limited to, the following: Conviction of a felony that is reasonably related to the license holder's ability to safely or competently perform the duties or responsibilities associated with such license; fraud or deceit in obtaining or seeking reinstatement of a license to practice clinical social work; fraud or deceit in the practice of social work; negligent, incompetent or wrongful conduct in professional activities; emotional disorder or mental illness; physical illness, including, but not limited to, deterioration through the aging process; abuse or excessive use of drugs, including alcohol, narcotics or chemicals; wilful falsification of entries in any hospital, patient or other record pertaining to social work; violation of any provision of this chapter or any regulation adopted hereunder. The Commissioner of Public Health may order a license holder to submit to a reasonable physical or mental examination if his physical or mental capacity to practice safely is the subject of an investigation. Said commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to [said] section 19a-17, as amended by this act. Notice of any contemplated action under [said] section 19a-17, as amended by this act, of the cause therefor and the date of hearing thereon, shall be given [and] an opportunity for hearing afforded as provided in the regulations adopted by the commissioner.

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Sec. 4. Section 20-195ee of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The Commissioner of Public Health may take any disciplinary action set forth in section 19a-17, as amended by this act, against a professional counselor or professional counselor associate for any of the following reasons: (1) Failure to conform to the accepted standards of the profession; (2) conviction of a felony that is reasonably related to the license holder's ability to safely or competently practice professional counseling; (3) fraud or deceit in obtaining or seeking reinstatement of a license to practice professional counseling; (4) fraud or deceit in the practice of professional counseling; (5) negligent, incompetent or wrongful conduct in professional activities; (6) physical, mental or emotional illness or disorder resulting in an inability to conform to the accepted standards of the profession; (7) alcohol or substance abuse; (8) wilful falsification of entries in any hospital, patient or other record pertaining to professional counseling; or (9) violation of any provision of sections 20-195aa to 20-195dd, inclusive, or any regulation adopted pursuant to section 20-195ff. The commissioner may order a license holder to submit to a reasonable physical or mental examination if his physical or mental capacity to practice safely is the subject of an investigation. The commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to [said] section 19a-17, as amended by this act. The commissioner shall give notice and an opportunity to be heard on any contemplated action under [said] section 19a-17, as amended by this act.

Sec. 5. Section 20-195qqq of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The Commissioner of Public Health may take any disciplinary action set forth in section 19a-17, as amended by this act, against an art therapist for any of the following reasons: (1) Failure to conform to the accepted standards of the profession; (2) conviction of a felony that is reasonably related to the license holder's ability to safely or competently perform the duties or responsibilities associated with such license; (3)

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fraud or deceit in obtaining or seeking reinstatement of a license to practice art therapy; (4) fraud or deceit in the practice of art therapy; (5) negligent, incompetent or wrongful conduct in professional activities; (6) physical, mental or emotional illness or disorder resulting in an inability to conform to the accepted standards of the profession; (7) alcohol or substance abuse; or (8) wilful falsification of entries in any hospital, patient or other record pertaining to art therapy. The commissioner may order a license holder to submit to a reasonable physical or mental examination if his or her physical or mental capacity to practice safely is the subject of an investigation. The commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to section 19a-17, as amended by this act. The commissioner shall give notice and an opportunity to be heard on any contemplated action under section 19a-17, as amended by this act.

Sec. 6. Section 20-206s of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The department may take any action set forth in section 19a-17, as amended by this act, if the certificate holder fails to conform to the accepted standards of the dietitian-nutritionist profession, including, but not limited to, the following: Conviction of a felony that is reasonably related to the certificate holder's ability to safely or competently perform the duties or responsibilities associated with such certificate; fraud or deceit in professional practice; illegal conduct; negligent, incompetent or wrongful conduct in professional activities; emotional disorder or mental illness; physical illness including, but not limited to, deterioration through the aging process; abuse or excessive use of drugs, including alcohol, narcotics or chemicals; wilful falsification of entries in any client or patient record; misrepresentation or concealment of a material fact in the obtaining or reinstatement of a dietitian-nutritionist certificate; or violation of any provision of sections 20-206m to 20-206t, inclusive.

Sec. 7. Subsection (i) of section 20-265b of the 2022 supplement to the

general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

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- (i) The Commissioner of Public Health may take any disciplinary action set forth in section 19a-17, as amended by this act, against an esthetician for failure to conform to the accepted standards of the profession, including, but not limited to: (1) Conviction of a felony that is reasonably related to the license holder's ability to safely or competently practice as an esthetician; (2) fraud or deceit in obtaining or seeking reinstatement of a license to practice as an esthetician; (3) fraud or deceit in the practice of an esthetician; (4) negligent, incompetent or wrongful conduct in professional activities; (5) physical, mental or emotional illness or disorder resulting in an inability to conform to the accepted standards of the profession; or (6) abuse or excessive use of drugs, including, alcohol, narcotics or chemicals. The commissioner may order a license holder to submit to a reasonable physical or mental examination if his or her physical or mental capacity to practice safely is the subject of an investigation. The commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to section 19a-17, as amended by this act. The commissioner shall give notice and an opportunity to be heard on any contemplated action under section 19a-17, as amended by this act.
- Sec. 8. Subsection (i) of section 20-265c of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
  - (i) The Commissioner of Public Health may take any disciplinary action set forth in section 19a-17, as amended by this act, against an eyelash technician for failure to conform to the accepted standards of the profession, including, but not limited to: (1) Conviction of a felony that is reasonably related to the license holder's ability to safely or competently practice as an eyelash technician; (2) fraud or deceit in obtaining or seeking reinstatement of a license to practice as an eyelash technician; (3) fraud or deceit in the practice of an eyelash technician; (4)

negligent, incompetent or wrongful conduct in professional activities; (5) physical, mental or emotional illness or disorder resulting in an inability to conform to the accepted standards of the profession; or (6) abuse or excessive use of drugs, including, alcohol, narcotics or chemicals. The commissioner may order a license holder to submit to a reasonable physical or mental examination if his or her physical or mental capacity to practice safely is the subject of an investigation. The commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to section 19a-17, as amended by this act. The commissioner shall give notice and an opportunity to be heard on any contemplated action under section 19a-17, as amended by this act.

- Sec. 9. Subsection (i) of section 20-265d of the 2022 supplement to the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
- (i) The Commissioner of Public Health may take any disciplinary action set forth in section 19a-17, as amended by this act, against a nail technician for failure to conform to the accepted standards of the profession, including, but not limited to: (1) Conviction of a felony that is reasonably related to the license holder's ability to safely or competently practice as a nail technician; (2) fraud or deceit in obtaining or seeking reinstatement of a license to practice as a nail technician; (3) fraud or deceit in the practice of a nail technician; (4) negligent, incompetent or wrongful conduct in professional activities; (5) physical, mental or emotional illness or disorder resulting in an inability to conform to the accepted standards of the profession; or (6) abuse or excessive use of drugs, including, alcohol, narcotics or chemicals. The commissioner may order a license holder to submit to a reasonable physical or mental examination if his or her physical or mental capacity to practice safely is the subject of an investigation. The commissioner may petition the superior court for the judicial district of Hartford to enforce such order or any action taken pursuant to section 19a-17, as amended by this act. The commissioner shall give notice and an opportunity to be heard on any contemplated action under section 19a-

17, as amended by this act.

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- Sec. 10. Subsection (a) of section 20-281a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
- 369 (a) After notice and hearing pursuant to section 20-280c, the board 370 may revoke any certificate, license or permit issued under section 20-371 281c, 20-281d or 20-281e or the practice privilege of an individual who 372 qualifies under section 20-281n; suspend any such certificate, 373 registration, license, practice privilege or permit or refuse to renew any 374 such certificate, license or permit; reprimand, censure, or limit the scope 375 of practice of any licensee or individual that qualifies for the practice 376 privilege; impose a civil penalty not exceeding fifty thousand dollars 377 upon licensees, individuals who qualify for the practice privilege or 378 others violating provisions of section 20-281g or place any licensee or 379 individual that qualifies for the practice privilege on probation, all with 380 or without terms, conditions and limitations, for any one or more of the 381 following reasons:
  - (1) Fraud or deceit in obtaining a certificate, registration, license, practice privilege or permit;
- 384 (2) Cancellation, revocation, suspension or refusal to renew authority 385 to engage in the practice of public accountancy in any other state for any 386 cause;
- (3) Failure, on the part of a holder of a license or permit under section 20-281d or 20-281e, to maintain compliance with the requirements for issuance or renewal of such license or permit or to report changes to the board under subsection (h) of section 20-281d or subsection (f) of section 20-281e;
  - (4) Revocation, limitation or suspension of the right to practice before any state or federal agency or the Public Company Accounting Oversight Board under the Sarbanes-Oxley Act of 2002, or any of the following actions taken by any such state or federal agency or said board

against a licensee or individual who qualifies for the practice privilege:

- 397 (A) Suspension of or barring a licensee from serving as a corporate
- 398 officer or director, (B) requiring such individual or licensee to disgorge
- funds, or (C) suspension or barring such individual or a licensee from
- association with a public accounting firm;
- 401 (5) Dishonesty, fraud or negligence in the practice of public 402 accountancy or in the filing or failure to file his own income tax returns;
- 403 (6) Violation of any provision of sections 20-279b to 20-281m, 404 inclusive, or regulation adopted by the board under said sections;
- 405 (7) Violation of any rule of professional conduct adopted by the board 406 under subdivision (4) of subsection (g) of section 20-280;
- 407 (8) Conviction of a felony that is reasonably related to the licensee's
  408 ability to safely or competently engage in the practice of public
  409 accountancy, or of any crime an element of which is dishonesty or fraud,
  410 under the laws of the United States, of this state, or of any other state if
  411 the acts involved would have constituted a crime under the laws of this
  412 state, subject to the provisions of section 46a-80;
- 413 (9) Performance of any fraudulent act while holding a registration, 414 certificate, license, practice privilege or permit issued under sections 20-415 279b to 20-281m, inclusive, or prior law;
- 416 (10) Any conduct reflecting adversely upon the licensee's fitness to 417 engage in the practice of public accountancy; and
- 418 (11) Violation by anyone of any provision of section 20-281g.
- Sec. 11. Section 20-294 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):
- The Commissioner of Consumer Protection or the board may suspend for a definite period, not to exceed one year, or revoke any license or certificate of authority issued under this chapter, after notice and hearing in accordance with the regulations adopted by the

Commissioner of Consumer Protection, or may officially censure any person holding any such license or certificate of authority and may assess a civil penalty of up to one thousand dollars per violation, (1) if it is shown that the license or certificate was obtained through fraud or 429 misrepresentation, (2) if the holder of the license or certificate has been 430 found guilty by the board, the commissioner or by a court of competent jurisdiction of any fraud or deceit in such holder's professional practice 432 or has been convicted of a felony that is reasonably related to the 433 holder's ability to safely or competently perform the duties or responsibilities associated with such license or certificate, (3) if the 435 holder of the license or certificate has been found guilty by the board or 436 the commissioner of gross incompetency or of negligence in the planning or construction of buildings, or (4) if it is shown to the satisfaction of the board or the commissioner that the holder of the 439 license or certificate has violated any provision of this chapter or any 440 regulation adopted under this chapter. Any such suspension or revocation of a license or certificate by the board shall be a proposed 442 final decision and submitted to the commissioner in accordance with the 443 provisions of subsection (b) of section 21a-7. The board or the 444 commissioner may reissue any such license or certificate which has been 445 revoked, and may modify the suspension of any such license or 446 certificate which has been suspended.

447 Sec. 12. Subsection (c) of section 20-334 of the 2022 supplement to the 448 general statutes is repealed and the following is substituted in lieu 449 thereof (Effective October 1, 2022):

(c) The Commissioner of Consumer Protection and each board established under section 20-331 may suspend or revoke any license or certificate granted or issued by it under this chapter if the holder of such license or certificate (1) is convicted of a felony [,] that is reasonably related to the license or certificate holder's ability to safely or competently perform the duties or responsibilities associated with such <u>license or certificate, (2)</u> is grossly incompetent, (3) engages in malpractice or unethical conduct or knowingly makes false, misleading or deceptive representations regarding his or her work, or (4) violates

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459 the regulations adopted under this chapter. Before any such license or 460 certificate is suspended or revoked, such holder shall be given notice 461 and opportunity for hearing as provided in regulations adopted by the 462 Commissioner of Consumer Protection. Any person whose license or 463 certificate has been suspended or revoked may, after ninety days but 464 not more than one hundred eighty days after such suspension or 465 revocation, apply to the board demonstrating good cause to have such 466 license reinstated. Any such suspension or revocation of a license or 467 [certification] certificate by the board shall be a proposed final decision 468 and submitted to the commissioner in accordance with the provisions 469 of subsection (b) of section 21a-7.

Sec. 13. Subsection (b) of section 20-341gg of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):

(b) No person shall engage in or offer to perform the work of any major contractor in this state on any proposed structure or existing structure or addition that exceeds the threshold limits contained in section 29-276b unless such person has first obtained a license or certificate of registration as required under the provisions of chapter 539 or a registration from the Department of Consumer Protection in accordance with the provisions of this section. Individuals licensed under chapter 393 shall be exempt from the provisions of this chapter while engaging in work that they are licensed to perform. The department shall issue a certificate of registration to any person who is prequalified pursuant to section 4a-100 who applies for registration in accordance with this section. Such prequalified person shall not be required to pay a fee for such registration at any time that the person maintains valid prequalification. If the individual or the firm, company, partnership or corporation employing such individual is engaged in work on a structure or addition that exceeds the threshold limits contained in section 29-276b and requires licensure under chapter 393, the firm, company, partnership or corporation shall be exempt from the provisions of this chapter concerning registration of major contractors, if the firm, company, partnership or corporation employs an individual

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who is licensed as a contractor under chapter 393 to perform such work. The department shall furnish to each qualified applicant a registration certifying that the holder of such registration is entitled to engage in the work for which the person has been issued a registration under this subsection, and the holder of such registration shall carry it on his person while engaging in such work. Such registration shall be shown to any properly interested person upon request. No such registration shall be transferred to or used by any person other than the person to whom the registration was issued. The department shall maintain rosters of registrants and shall update such rosters annually. The department may provide copies of rosters to the public for an appropriate fee. The department may suspend or revoke any registration issued by the department if the holder of such registration is convicted of a felony that is reasonably related to the registration holder's ability to safely or competently perform work under such registration, is grossly incompetent, is disqualified, pursuant to section 4a-100 or whose prequalification certificate has been revoked pursuant to section 4a-100, engages in malpractice or unethical conduct or knowingly makes false, misleading or deceptive representations regarding his work or violates any regulation adopted under subsection (c) of this section. Before any registration is suspended or revoked, such holder shall be given notice and an opportunity for hearing as provided in regulations adopted under subsection (c) of this section. The Commissioner of Consumer Protection shall provide written notice of any suspension or revocation of a registration to the Commissioner of Administrative Services not later than ten days after such suspension or revocation.

520 Sec. 14. Section 20-363 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The commissioner may refuse to issue or renew or may suspend or revoke a license or take any of the actions set forth in section 19a-17, as <u>amended by this act</u>, upon proof that the applicant or license holder (1) has employed or knowingly cooperated in fraud or material deception in order to obtain a license or has engaged in fraud or material deception

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in the course of professional services or activities at any place; (2) has been guilty of illegal, incompetent or negligent conduct in his or her practice; (3) has violated any provision of this chapter or any regulation adopted under this chapter; (4) has been found guilty or convicted as a result of an act which constitutes a felony under (A) the laws of this state, (B) federal law, or (C) the laws of another jurisdiction and which, if committed within this state, would have constituted a felony under the laws of this state, provided such felony is reasonably related to the applicant's or license holder's ability to safely or competently perform work under such license; or (5) has been subject to disciplinary action similar to that specified in section 19a-17, as amended by this act, by a duly authorized professional disciplinary agency of any state, the District of Columbia, a United States possession or territory, or a foreign jurisdiction. The commissioner may petition the superior court for the judicial district of Hartford to enforce any action taken pursuant to section 19a-17, as amended by this act. Before the commissioner may suspend, revoke or refuse to renew a license or take such other action, the commissioner shall give the applicant or license holder notice and opportunity for hearing as provided in the regulations adopted by the commissioner.

Sec. 15. Section 20-442a of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1, 2022*):

The department may take any action set forth in section 19a-17, as amended by this act, and subsection (f) of section 19a-88 against a person or entity licensed or certified pursuant to chapter 400a for reasons including, but not limited to, the following: (1) Conviction of a felony that is reasonably related to the person's or entity's ability to safely or competently perform professional activities under such license or certificate; (2) fraud or deceit in the practice of such person's or entity's profession; (3) negligent, incompetent or wrongful conduct in professional activities; (4) misrepresentation or concealment of a material fact in the obtaining, reinstatement or renewal of a license or certificate; or (5) violation of any provision of chapter 400a, or any regulation adopted thereunder. The commissioner may petition the

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superior court for the judicial district of Hartford to enforce such order

- or any action taken pursuant to section 19a-17, as amended by this act.
- Notice of any contemplated action under section 19a-17, as amended by
- 564 <u>this act</u>, the cause of action and the date of a hearing on the action shall
- be given and an opportunity for hearing afforded in accordance with
- 566 the provisions of chapter 54.
- Sec. 16. Section 20-481 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective October 1, 2022*):
- The department may take any action set forth in section 19a-17, as
- 570 <u>amended by this act,</u> against a person or entity issued a license or 571 certificate pursuant to sections 20-474 to 20-482, inclusive, and
- 571 certificate pursuant to sections 20-474 to 20-482, inclusive, and
- 572 subsections (e) and (f) of section 19a-88 for reasons including, but not
- 573 limited to, the following: Conviction of a felony that is reasonably
- 574 <u>related to the person's or entity's ability to safely or competently</u>
- 575 <u>perform professional activities under such license or certificate</u>; fraud or
- 576 deceit in the practice of his profession; negligent, incompetent or
- 577 wrongful conduct in professional activities; misrepresentation or
- 578 concealment of a material fact in the obtaining, reinstatement or renewal
- of a license; or violation of any provision of sections 20-474 to 20-482,
- 580 inclusive, and subsections (e) and (f) of section 19a-88 or any regulation
- adopted thereunder. The commissioner may petition the superior court
- for the judicial district of Hartford to enforce such order or any action
- taken pursuant to [said] section 19a-17, as amended by this act. Notice
- of any contemplated action under [said] section 19a-17, as amended by
- 585 <u>this act</u>, the cause of action and the date of a hearing on the action shall
- be given and an opportunity for hearing afforded in accordance with
- 587 the provisions of chapter 54.
- Sec. 17. Subsection (i) of section 20-540 of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective October*
- 590 1, 2022):
- (i) The Department of Consumer Protection may suspend or revoke
- 592 a certificate granted or issued by it pursuant to this section if the holder
- of such certificate is convicted of a felony that is reasonably related to

the certificate holder's ability to safely or competently perform work under such certificate, is grossly incompetent, engages in malpractice or unethical conduct or knowingly makes false, misleading or deceptive representations regarding his work. Prior to such suspension or revocation, such holder shall be given notice and an opportunity for hearing as provided in regulations adopted by the Commissioner of

- 600 Consumer Protection. Any person whose certificate has been suspended
- 601 may, after ninety days, apply to the department to have such certificate
- 602 reinstated.
- Sec. 18. Subsection (a) of section 22a-66e of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
- 606 (a) The grounds for denial, revocation or suspension of a registration 607 shall include, but not be limited to:
- (1) Violation of any provision of this chapter, as amended, or any regulation, permit, certificate, registration or order adopted, administered or issued pursuant thereto;
- 611 (2) Inclusion of false or misleading information in an application or 612 failure to notify the commissioner of a change as required by section 613 22a-66c;
- (3) Inclusion of false or misleading information in records required to be maintained pursuant to section 22a-66g, the failure to maintain such records, or the failure to provide the commissioner with the records required by said section;
- 618 (4) Use of a pesticide in a manner inconsistent with the registered 619 labeling or with state or federal restrictions on the use of such pesticide;
- 620 (5) Application of pesticides generally known in the trade to be 621 ineffective or improper for the intended use;
- 622 (6) Operation of faulty or unsafe equipment which may result in 623 improper application or harm to the environment, the applicator or

- 624 others from the pesticide;
- 625 (7) Application of a pesticide in a faulty, careless or negligent manner;
- 626 (8) Aiding or abetting a certified or uncertified person to evade the
- 627 provisions of this chapter, as amended, or any regulation, permit,
- 628 certificate, registration or order adopted, administered or issued
- 629 pursuant thereto;
- 630 (9) The making of a false or misleading statement during an
- 631 inspection or investigation concerning an infestation of pests, an
- accident in applying a pesticide, misuse of a pesticide, or violation of a
- 633 statute, regulation, certificate, registration or order;
- 634 (10) The performance of work, whether or not for compensation, in a
- category for which the applicator is not certified; and
- 636 (11) The conviction of the applicant or <u>owner of a</u> pesticide
- application business of a felony, as defined in section 53a-25, that is
- reasonably related to the applicant's or owner's ability to safely or
- 639 competently perform work under such registration.
- Sec. 19. Subsection (c) of section 23-61i of the general statutes is
- repealed and the following is substituted in lieu thereof (*Effective October*)
- 642 1, 2022):
- (c) The grounds for denial, revocation or suspension of a certificate of
- registration shall include the following:
- 645 (1) Violation of any provision of this chapter or chapter 441 or any
- regulation, permit, certificate, registration or order adopted, issued or
- administered or issued pursuant to this chapter and chapter 441;
- 648 (2) Inclusion of false or misleading information in an application or
- the failure to notify the commissioner of a change, as required by section
- 650 23-61h;
- (3) Inclusion of false or misleading information in records required to
- be maintained pursuant to section 23-61k, or the failure to maintain such

records or provide the commissioner with the records required by section 23-61k;

- (4) Use of a pesticide in a manner inconsistent with the registered labeling or with state or federal restrictions on the use of such pesticide;
- (5) Application of pesticides generally known in the trade to be ineffective or improper for the intended use;
- (6) Operation of faulty or unsafe equipment which may result in
   improper pesticide application or harm to the environment, a worker or
   other persons;
- 662 (7) Application of a pesticide or performance of arboriculture in a 663 faulty, careless or negligent manner;
- (8) Aiding or abetting a licensed or unlicensed person to evade the provisions of this chapter or chapter 441 or any regulation, permit, certificate, registration or order adopted, issued or administered pursuant to this chapter and chapter 441;
- 668 (9) The making of a false or misleading statement during an inspection or investigation concerning an infestation of pests, an accident in applying a pesticide, misuse of a pesticide, or violation of a statute, regulation, certificate, registration or order;
- (10) The performance of arboriculture which does not meet generallyaccepted industry standards;
- 674 (11) The performance of work, whether or not for compensation, in a 675 category for which the arborist is not certified; and
- (12) The conviction of the applicant of a felony, as defined in section
   53a-25, that is reasonably related to the applicant's ability to safely or
   competently perform work under such certification.
- Sec. 20. Section 29-158 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2022):

Any license or registration issued under the provisions of sections 29-153 to 29-161, inclusive, may be suspended or revoked by the commissioner, after giving notice and an opportunity to be heard to the licensee or registrant when the commissioner finds that the licensee or registrant has: (1) Violated any of the terms or provisions of sections 29-153 to 29-161, inclusive, or any of the regulations adopted thereunder; (2) practiced fraud, deceit or misrepresentation in dealing with the clients of the licensee or registrant; (3) made a material misstatement in the application for issuance of such license or registration, or, in the case of a licensee, in the application for renewal of such license; (4) demonstrated incompetence or untrustworthiness in the conduct of the business; or (5) been convicted of a felony or other crime involving moral turpitude, that is reasonably related to the licensee's or registrant's ability to safely or competently perform work under such <u>license</u> or <u>registration</u>. If the licensee or <u>registrant</u> has been convicted under section 53a-61 or 53a-62, the commissioner shall consider the facts and circumstances surrounding such conviction prior to suspending or revoking the license or registration. Any party aggrieved by an order of the commissioner under the provisions of this section may appeal therefrom in accordance with the provisions of section 4-183, except the venue for such appeal shall be the judicial district of New Britain.

Sec. 21. Section 29-161v of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October 1*, 2022):

Any license for a security service or security officer or approval as a security officer instructor may be suspended or revoked by the Commissioner of Emergency Services and Public Protection, provided notice shall have been given to the licensee or instructor to appear before the commissioner to show cause why the license or approval should not be suspended or revoked, upon a finding by the commissioner that: (1) The licensee has violated any of the terms or provisions of sections 29-161g to 29-161x, inclusive, or in the case of an instructor, section 29-161q, or any of the regulations adopted pursuant to section 29-161x; (2) the licensee or instructor has practiced fraud, deceit or misrepresentation; (3) the licensee or instructor has made a material misstatement in the

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application for issuance or renewal of the license or approval; (4) the licensee or has instructor demonstrated incompetence untrustworthiness in the conduct of the business; or (5) the licensee or instructor has been convicted of a felony that is reasonably related to the licensee's or instructor's ability to safely or competently perform work under such license or approval or [other] a crime affecting the licensee's or instructor's honesty [,] or integrity. [or moral fitness.] Any party aggrieved by an order of the commissioner under this section may appeal therefrom in accordance with the provisions of section 4-183, except the venue for such appeal shall be the judicial district of New Britain.

- Sec. 22. Subsection (a) of section 30-47 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective October* 1, 2022):
  - (a) The Department of Consumer Protection may, in its discretion, suspend, revoke or refuse to grant or renew a permit for the sale of alcoholic liquor if it has reasonable cause to believe: (1) That the applicant or permittee appears to be financially irresponsible or neglects to provide for his family, or neglects or is unable to pay his just debts; (2) that the applicant or permittee has been provided with funds by any wholesaler or manufacturer or has any forbidden connection with any other class of permittee as provided in this chapter; (3) that the applicant or permittee is in the habit of using alcoholic beverages to excess; (4) that the applicant or permittee has wilfully made any false statement to the department in a material matter; (5) that the applicant or permittee has been convicted of violating any of the liquor laws of this or any other state or the liquor laws of the United States or has been convicted of a felony as such term is defined in section 53a-25, that is reasonably related to the applicant's or permittee's ability to safely or competently perform the duties associated with such permit, or has such a criminal record that the department reasonably believes he is not a suitable person to hold a permit, provided no refusal shall be rendered under this subdivision except in accordance with the provisions of sections 46a-80 and 46a-81, as amended by this act; (6) that the applicant or

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permittee has not been delegated full authority and control of the permit premises and of the conduct of all business on such premises; or (7) that the applicant or permittee has violated any provision of this chapter or any regulation adopted under this chapter. Any backer shall be subject to the same disqualifications as provided in this section in the case of an applicant for a permit or a permittee.

This act shall take effect as follows and shall amend the following				
sections:				
	<del>,</del>			
Section 1	October 1, 2022	19a-14(a)		
Sec. 2	October 1, 2022	19a-17(a)		
Sec. 3	October 1, 2022	20-195p		
Sec. 4	October 1, 2022	20-195ee		
Sec. 5	October 1, 2022	20-195qqq		
Sec. 6	October 1, 2022	20-206s		
Sec. 7	October 1, 2022	20-265b(i)		
Sec. 8	October 1, 2022	20-265c(i)		
Sec. 9	October 1, 2022	20-265d(i)		
Sec. 10	October 1, 2022	20-281a(a)		
Sec. 11	October 1, 2022	20-294		
Sec. 12	October 1, 2022	20-334(c)		
Sec. 13	October 1, 2022	20-341gg(b)		
Sec. 14	October 1, 2022	20-363		
Sec. 15	October 1, 2022	20-442a		
Sec. 16	October 1, 2022	20-481		
Sec. 17	October 1, 2022	20-540(i)		
Sec. 18	October 1, 2022	22a-66e(a)		
Sec. 19	October 1, 2022	23-61i(c)		
Sec. 20	October 1, 2022	29-158		
Sec. 21	October 1, 2022	29-161v		
Sec. 22	October 1, 2022	30-47(a)		

#### Statement of Legislative Commissioners:

In Section 3, in the last sentence "and" was bracketed for proper grammar and in Section 10(a)(8) "practice of accountancy" was changed to "practice of public accountancy" for consistency.

#### LAB Joint Favorable Subst. -LCO

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The following Fiscal Impact Statement and Bill Analysis are prepared for the benefit of the members of the General Assembly, solely for purposes of information, summarization and explanation and do not represent the intent of the General Assembly or either chamber thereof for any purpose. In general, fiscal impacts are based upon a variety of informational sources, including the analyst's professional knowledge. Whenever applicable, agency data is consulted as part of the analysis, however final products do not necessarily reflect an assessment from any specific department.

#### **OFA Fiscal Note**

#### State Impact:

Agency Affected	Fund-Effect	FY 23 \$	FY 24 \$
Resources of the General Fund	GF - Potential	See Below	See Below
	Revenue Gain		

Note: GF=General Fund

#### Municipal Impact: None

#### Explanation

The bill results in a potential revenue gain from licensing fees by limiting circumstances in which a person's occupational license can be denied, revoked, or suspended. This change is anticipated to result in greater revenue from licensing fees from the Department of Public Health and the Department of Consumer Protection.

#### The Out Years

The annualized ongoing fiscal impact identified above would continue into the future subject to the number of license fees impacted by this change.

## OLR Bill Analysis HB 5248

## AN ACT CONCERNING COLLATERAL CONSEQUENCES OF CRIMINAL CONVICTIONS ON OCCUPATIONAL LICENSING.

#### SUMMARY

This bill limits the circumstances under which various occupational licensing agencies, boards, and commissions may take certain actions against a practitioner (e.g., denying, revoking, or suspending a license) because the practitioner was found guilty or convicted of a felony. For certain occupations, it prohibits the relevant licensing entities from taking these actions summarily (immediately). And for regular (non-immediate) disciplinary actions, the bill allows them to do so only when the felony is reasonably related to practitioner's ability to safely or competently perform the duties or responsibilities associated with the license, certificate, permit, registration, or practice.

The law generally authorizes the Department of Health (DPH) to deny an occupational permit or license for an applicant who has been found guilty or convicted of a felony (in Connecticut, under federal law, or in any other jurisdiction if it would have been a felony in Connecticut). Under current law, however, DPH cannot do this for barbers, hairdressers, or cosmeticians. The bill broadens this exception to also cover licenses for embalmers and funeral directors (§ 1).

EFFECTIVE DATE: October 1, 2022

#### § 2 — IMMEDIATE DISCIPLINARY ACTIONS

Current law allows various occupational licensing boards or commissions and DPH to take certain actions against a practitioner summarily if they receive proof that the practitioner was found guilty or convicted of a felony. These disciplinary actions include summarily revoking or suspending a license or permit, censuring or reprimanding the practitioner, limiting or restricting the practitioner's practice,

placing the practitioner on probationary status, and assessing a civil penalty up to \$25,000.

Under the bill, these disciplinary actions cannot be taken summarily against licensed clinical social workers and master social workers, art therapists, dietician-nutritionists, embalmers or funeral directors, barbers, hairdressers, cosmeticians, estheticians, eyelash technicians, or nail technicians who were found guilty or convicted of a felony.

#### §§ 3-22 — REGULAR DISCIPLINARY ACTIONS

Current law also allows the various occupational licensing boards or commissions and state agencies to take certain actions (but not summarily) against a practitioner who was convicted of a felony. Depending on the occupation, these may include the full range of disciplinary actions discussed above or be limited to revoking or suspending the applicable license, permit, or certification. In some instances, they also include denying a license or license renewal.

The bill limits the circumstances under which these actions may be taken by allowing them only when the felony conviction is reasonably related to the practitioner's ability to safely or competently perform the duties or responsibilities associated with the license, certificate, permit, registration, or practice (as applicable). Table 1 shows the occupations to which the bill applies these limitations.

Table 1: Occupations with Disciplinary Actions Limited by the Bill

Bill Section	Statute (CGS §)	Occupation
3	20-195p	Clinical social worker and master social worker
4	20-195ee	Professional counselor
5	20-195qqq	Art therapist
6	20-206s	Dietician-nutritionist
7	20-265b	Esthetician
8	20-265c	Eyelash technician
9	20-265d	Nail technician

10	20-281a	Public accountant
11	20-294	Architect
12	20-334	Tradesperson in electrical; plumbing and piping; solar; heating, piping, cooling, and sheet metal; fire protection sprinkler systems; elevator installation, repair, and maintenance; irrigation; automotive glass; flat glass; or gas hearth work field  Residential stair lift technician; swimming pool builder
		(and other occupations covered by Chapter 393)
13	20-341gg	Major contractor
14	20-363	Sanitarian
15	20-442a	Asbestos contractor and consultant
16	20-481	Lead abatement consultant, contractor, and worker
17	20-540	Public service gas technician
18	22a-66e	Pesticide application business (also similarly limits the ability to deny a registration)
19	23-61i	Arborist business (also similarly limits the ability to deny a registration)
20	29-158	Private detective, detective business, or investigator
21	29-161v	Security service, security officer, and security officer instructor
22	30-47	Liquor permittee (also similarly limits the ability to grant or renew a permit)

## Security Service, Security Officer, and Security Officer Instructors (§ 21)

Current law also allows the license for a security service, security officer, or security officer instructor to be suspended or revoked if the licensee is convicted of a crime affecting the licensee's honesty, integrity, or moral fitness. The bill removes crimes affecting the licensee's moral fitness from the types of crimes for which the license may be suspended or revoked.

#### **COMMITTEE ACTION**

Labor and Public Employees Committee

Joint Favorable

Yea 13 Nay 0 (03/24/2022)